## **DEPARTMENT OF CHILDREN AND FAMILY SERVICES**

**DISTRIBUTION:** X and Z

### **POLICY GUIDE 2003.05**

# HEALTH INSURANCE PORTABILITY AND ACCOUNTABILITY ACT (HIPAA)

DATE:

April 11, 2003

FROM:

Jess McDonald

TO:

Rules and Procedures Bookholders, DCFS and Purchase of Service

(POS) Staff

**EFFECTIVE DATE:** 

April 14, 2003

### I. PURPOSE

The purpose of this Policy Guide is to describe the federal Health Insurance Portability and Accountability Act (HIPAA) and how it affects the Department.

### II. PRIMARY USERS

The primary users of this (HIPAA) Policy Guide are all DCFS staff that use and/or disclose health information regarding DCFS clients and wards. This information is being provided to assist staff in becoming more familiar with HIPAA and how the Department has determined it specifically relates to DCFS clients and wards. POS agencies are responsible for adhering to this Policy Guide, pursuant to Section H, part 2 of the POS contract with DCFS, as this information relates to DFCS. However, POS agencies should independently seek guidance and legal advice from their own private sources on HIPAA compliance issues that apply to their agencies.

### III. WHAT IS HIPAA

HIPAA stands for the Health Insurance Portability and Accountability Act of 1996, Public Law 104-191, which amends the Internal Revenue Service Code of 1986 which includes a section on Administrative Simplification requiring the following:

1) Improved efficiency in healthcare delivery by standardizing electronic data interchange that includes standardization of electronic patient health, administrative, and financial data and unique identifiers for individuals, employers, health plans and health care providers.



2) Protection of confidentiality and security of health data through setting and enforcing standards that protect the confidentiality and integrity of "individually identifiable health information."

## IV. HOW DOES HIPAA AFFECT THE DEPARTMENT

HIPAA only applies to "covered entities" defined under the regulations. The Department is deemed a "covered entity" for its Comprehensive Medicaid Billing System (CMBS) and Medicaid Billing System (MBS) functions and activities. Because of this, the Department has assessed the impact of the privacy regulations as described below. For additional information specific to CMBS/MBS and related requirements, please see Policy Guide 2003.04

# V. HIPAA PRIVACY STANDARDS

HIPAA Privacy standards carry out the following:

- Limit the non-consensual use and release of private health information
- Give patients new rights to access their medical records and to know who else has accessed them
- Restrict most disclosure of health information to the minimum needed for the intended purpose
- Establish new criminal and civil sanctions for improper use or disclosure
- Establish new requirements for access to records by researchers and others
- Although the federal regulations establish consistent standards for handling medical, alcohol and other drug abuse, and mental health information, there should be no conflict between the Department's rules on what health information it has a right to obtain on behalf of wards or what information it may disclose. Rule and Procedures 327, Guardianship Services and, 431, Confidentiality of Personal Information of Persons Served by the Department, are still fully applicable under HIPAA. Further, the Guardianship Administrator and authorized agents meet the definition of a personal representative under HIPAA (see #4 below).
- 2) When conflicts do arise between the HIPAA and other confidentiality rules, including the federal Confidentiality of Alcohol and Drug Abuse Patient Records (42 CFR Part 2), the stricter requirements apply.
- 3) The HIPAA regulations do not prohibit the reporting of suspected child abuse or neglect by covered entities. Mandated Reporter requirements are still in effect for covered entities.

- 4) HIPAA does allow the release of personal health information to an individual's personal representative. Included in the definition of personal representative is a guardian or person acting in loco parentis with legal authority to make health care decisions on behalf of a minor child. When mental health, alcohol and other drug abuse patient records are requested to be released, written consent by the patient is required for children age 12 and older.
- If Department, POS or HealthWorks staff experience difficulty in obtaining information to which the Department has a right from health providers who cite HIPAA as a reason to deny information, staff should first consult with their authorized agent who, in turn, will consult with the Guardianship Administrator if the problem persists.
- 6) Attached for your reference are the following consent forms. These forms have been updated to clarify and address HIPAA-related issues.

CFS 415, Consent for Ordinary and Routine Medical and Dental Care;

CFS 431, Consent of Guardian to Medical/Surgical Treatment;

CFS 431-1, Consent of Guardian to Mental Health/Rehabilitative Services Assessment:

CFS 439A, Consent for Release of Mental Health Information

CFS 440-7, Consent for Disclosure - Substance Abuse Assessment and/or Treatment; and

CFS 600-3, Consent for Release of Information;

Caseworkers should keep a copy of the Dispositional Order ready when requesting health information in case a health provider requests proof that DCFS has the legal right to authorize disclosure for the child or youth.

## VI. DISCLOSING INFORMATION FOR HEALTHWORKS PURPOSES

For the Department's purposes, HealthWorks is not a covered function as defined under HIPAA. HealthWorks functions to fulfill a legally mandated role to arrange for health care services for clients in custody or who are wards. HealthWorks Lead Agencies and their medical case management agencies are authorized to receive medical information on children in custody or for children who are DCFS wards, and can use consents signed by the Guardianship Administrator or an authorized agent to obtain information from health providers.

Caseworkers should provide their local HealthWorks Lead Agency and medical case management agency with a copy of the Dispositional Order so that this information can be maintained on file in case a health provider requests proof that DCFS has the legal right to authorize disclosure for the child or youth.

## VII. DISCLOSING INFORMATION FOR REGULATORY REVIEW PURPOSES

Under HIPAA, covered entities may disclose protected health information for health oversight activities required by law. The Department's health oversight activities include state-run compliance reviews such as Medicaid Part 132 reviews, Agency Performance Team reviews, Independent Utilization Reviews, and Licensing reviews. Health oversight activities include a broad range of civil, administrative, or criminal investigations or proceedings.

# VIII CONTACT PERSONS

If there is a question about whether a particular disclosure is appropriate, contact the DCFS Office of Legal Services at 312/814-2401.

For transaction code sets or other technical information, contact Bob Laurent at 217-524-2411.

For questions about HIPAA in general and/or the Department's Compliance Plan, contact Stephanie Hanko, HIPAA Project Manager, at 217/785-0250.

## IX. FILING INSTRUCTIONS

File this Policy Guide with Procedures 431, Confidentiality of Personal Information of Persons Served by the Department of Children and Family Services.

# CONSENT FOR ORDINARY AND ROUTINE MEDICAL AND DENTAL CARE

As custodian/guardia		, birthdate,, I am
		2-11 or 705 ILCS 405/2-27, on behalf of the individual minor ordinary and routine medical and/or dental care to this child
Name:		
Address:		
Telephone:		
examinations, remed	dial treatment for minor	care includes, but is not limited to, physical and dental linesses, immunizations and related diagnostics laboratory in reverse side of this form.
	valid for hospital admission psychotropic medications	ns, surgery, anesthesia, blood transfusions, tooth extractions, or related HIV treatment.
	ents other than that which lay at the number listed be	h are described as ordinary and routine can be obtained low.
Consents for other to calling 773-989-3450		d during weekends, holidays and after regular office hours by
This consent is	valid until	
written and verbal r consent. I am author	eports concerning service	rovider may release and furnish to any DCFS employee both es provided to the above-mentioned child pursuant to this se health information concerning the minor, as the minor's 45 CFR 164.502(g),
		DCFS Guardianship Administrator
Date		byAuthorized Agent
		Address
Signature of Client 1	2 Years and Over	
		Telephone

# **DCFS HIV TESTING GUIDELINES**

Risk factors for testing for HIV include:

- 1. HIV related symptoms.
- 2. a child born to a parent with HIV.
- 3. a child born to a parent at risk for HIV.
- 4. a child who was sexually penetrated by a person with a history of drug use, transfusions, or homosexual or bisexual relations.
- 5. a child born with positive drug toxicology.
- 6. a child with hemophilia or a history of blood transfusions prior to 1985.
- 7. a youth with a history of drug use.
- 8. a youth who is sexually active.

Please report all testing results to the DCFS Authorized Agent who signed the consent contained on the reverse of this form.

# **CONSENT OF GUARDIAN TO MEDICAL/SURGICAL TREATMENT**

As the legal custodian/guardian of	a minor,
whose birthdate is or 705 ILCS 405/2-27, on behalf of the individed hereby consent to and authorize all:	a minor,, I am authorized to act, pursuant to 705 ILCS 405/2-11 vidual minor in making health care related decisions, and I
medical care	☐ hospital admission/care
dental care	administration of anesthetics
_	local
	 ☐ general
	conscious sedation
surgical care	administration of blood
_ •	procedure or condition
It is understood that these medical and/or surg	ical or treatment procedures are recommended by
•	,whose
	, and that
	,,
at	
I further consent that the physician, dentist, ho	spital, or clinic named above may release and furnish to
Department of Children and Family Services medical, dental, surgical, psychological, or ps	M.D. or to any social worker employed by the any and all information, both written and verbal concerning ychiatric treatment or evaluation regarding the above-named close health information concerning the minor, as the minor's 45 CFR 164.502(g).
	Guardianship Administrator
Witness	by(Asst. Guardianship Administrator and Authorized Agent)
	(Asst. Guardianship Administrator and Authorized Agent)
	Address
cc:	Telephone:
cc:(Service Office)	Telephone:(8:30 a.m5:00 p.m.)
	(Evenings, Weekends, Holidays)

# PHYSICIAN'S STATEMENT CONCERNING RECOMMENDED MEDICAL/SURGICAL PROCEDURE

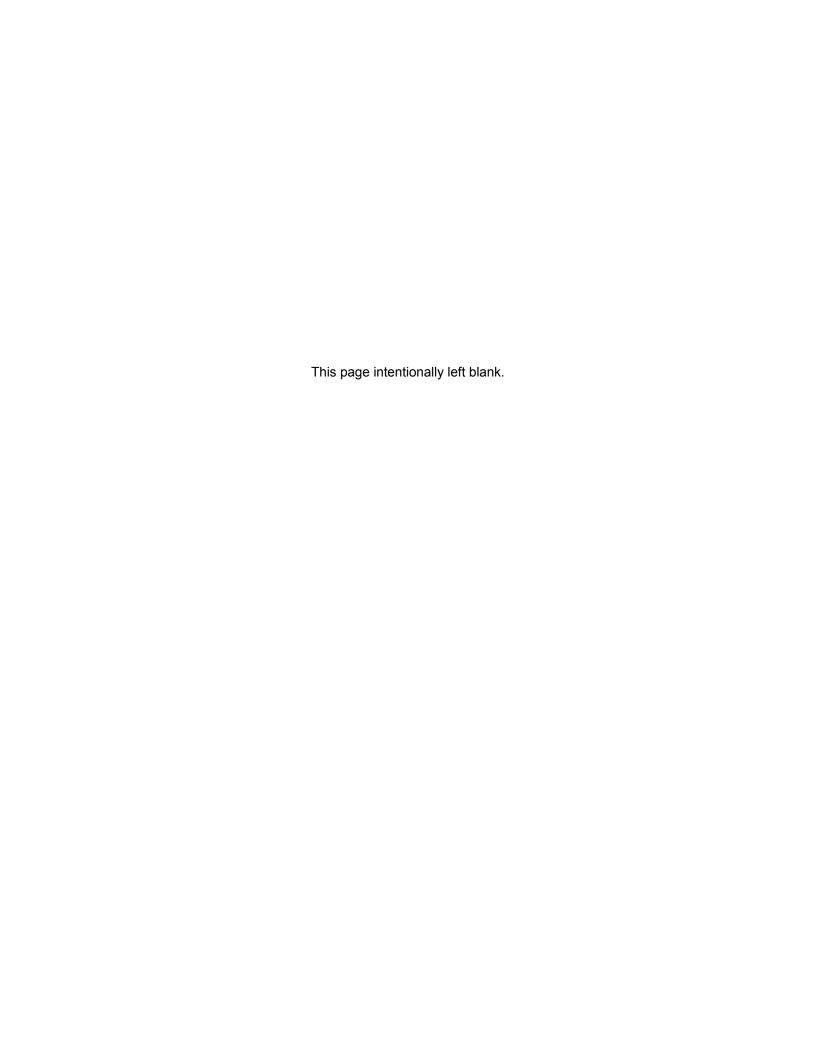
Pat	ient's Name:	Date of Birth:		
l.	Recommended Elective Procedure (description and correct terminology):			
	Name and Address of Hospital or Clinic (where proceed	ure will be performed):		
	Date Scheduled			
II.	Diagnosis and Description of Current Problem:			
ill	Statement of Patient's General Health (include major illnesses, bleeding problems, allergies, chronic admin influence surgical risk or recovery, etc):			
Naı	me of Physician:	Date:		
Ad	dress:	Phone No		

CFS 431-1 Rev. 4/2003

# State of Illinois Department of Children and Family Services

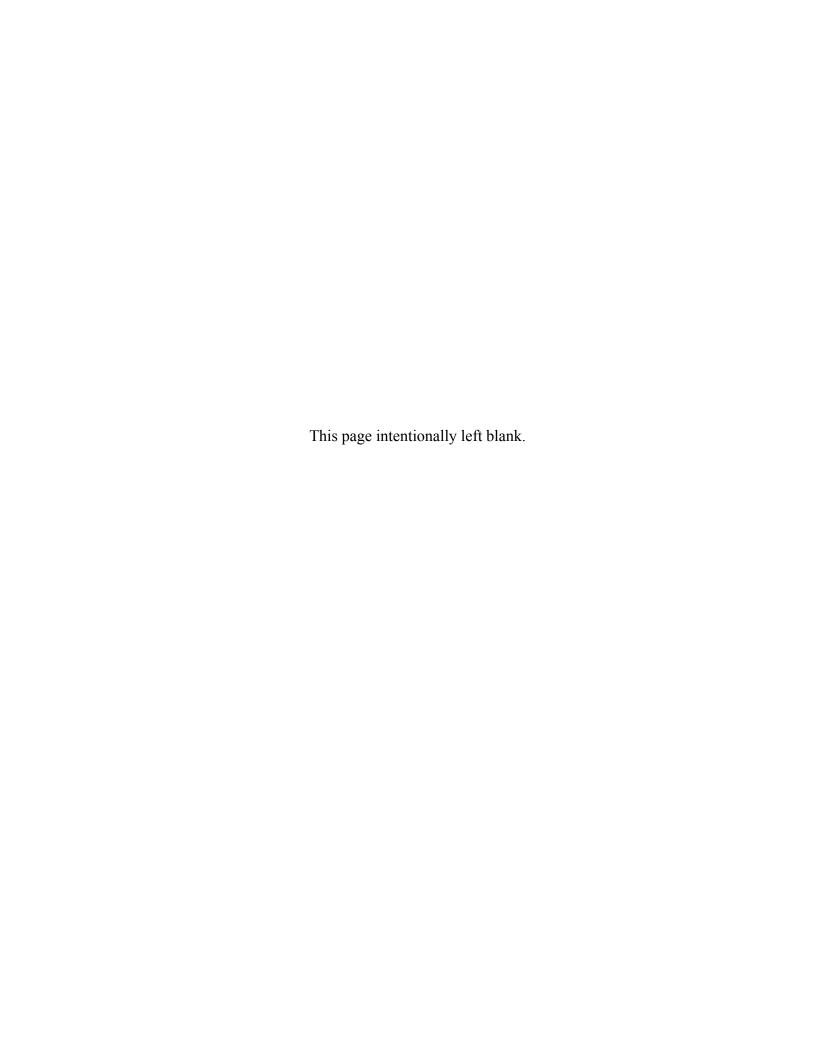
# CONSENT OF GUARDIAN TO MENTAL HEALTH/ REHABILITATIVE SERVICES ASSESSMENT

As the legal custodian/guardian of	,
a minor whose birthdate is	, I am authorized to act, pursuant to 705
ILCS 405/2-11 or 705 ILCS 405/2-27, on behalf o	f the individual minor, and I hereby consent to an
assessment to determine the need for mental health	services in accordance with 59 III. Admin. Code, Part
132, Medicaid Community Mental Health Services Pro	ogram. It is understood that such assessment will take
place on or about	, 20, at
/Aganay and address	and telephone number)
, -	TIL
AND IS SUBJECT TO THE FOLLOWING SP	ECIAL CONDITIONS:
I further consent that the agency named above may re	lease and furnish to
health/rehabilitative assessment or treatment regar guardian/custodian, I am the legal representative of 164.502(g). I have the right, on behalf of the mino expiration date. Further disclosure may not occur	both written and verbal concerning the mental ding the above-named minor ward. As the legal the individual minor, as defined by HIPAA, 45 CFR or, to revoke this authorization in writing prior to the without express written authorization. NOTE: THE IS ALSO REQUIRED PRIOR TO THE RELEASE OF
Date	
	Guardianship Administrator
Witness	by
	by Asst. Guardianship Administrator or Authorized Agent
	Address
cc:	Telephone(8:30 a.m5:00 p.m.)
(Service Office)	(8:30 a.m5:00 p.m.)
	(Evenings, Weekends, Holidays)



# **CONSENT FOR RELEASE OF MENTAL HEALTH INFORMATION**

I,	, Guardianship Administrator for the Illinois Department of Children and Family			
Services, h	nave been appointed the legal guardian or custodi	an of the minor,,		
pursuant to	o 705 ILCS 405/2-11 or 705 ILCS 405/2-27, and I	nereby authorize		
		(Name of Facility)		
to release	all mental health information, including notices reg	arding restriction of rights, concerning		
	(Name of Minor)	(Birth date)		
the minor's am acting authorization	as the minor's personal representative, as defined on for the release of mental health information.  on in writing prior to the expiration date Otherwise	urpose of LAS providing individual legal representation of not be redisclosed without written and proper consent. I ned by HIPAA, 45 CFR 164.502(g), in giving this limited I retain the right, on behalf of the minor, to revoke this e, this authorization is valid until the minor is released from (Date)		
		Guardianship Administrator		
	BY: _	Authorized Agent		
SIGNED:	(Signature of person 12 years or older for releas of his/her mental health records)	DATE:e		



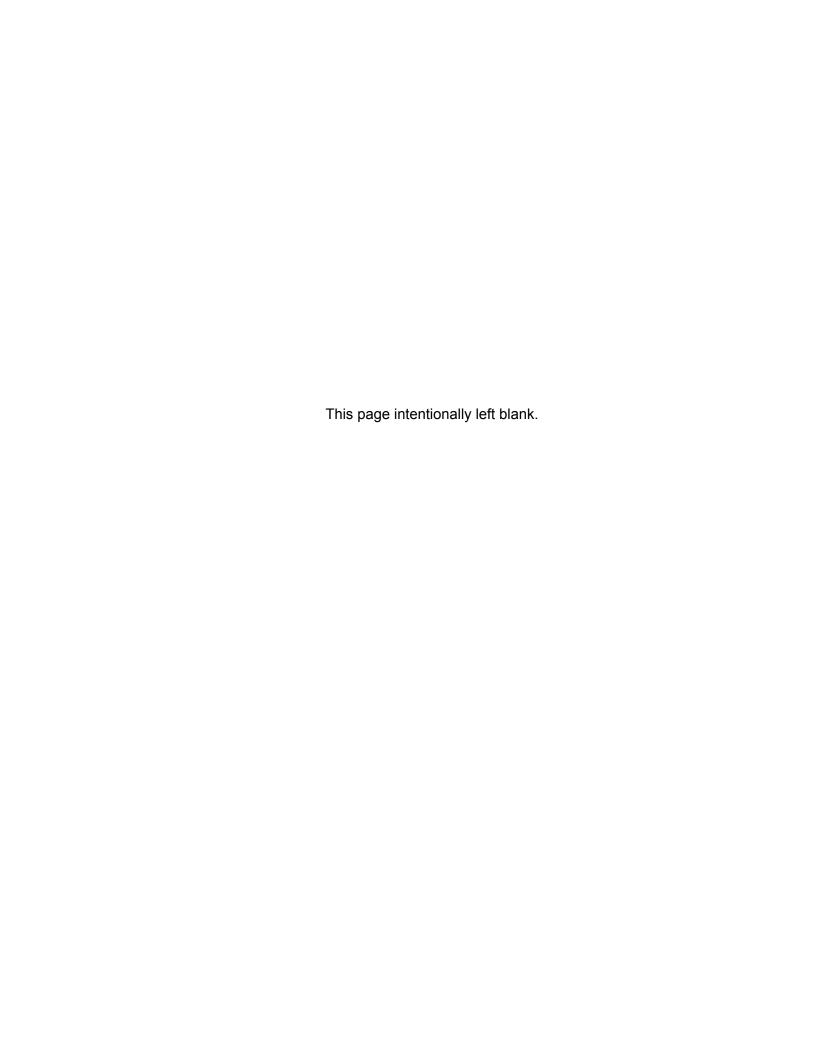
CFS 440-7 Rev. 04/2003

# State of Illinois Department of Children and Family Services

# CONSENT FOR DISCLOSURE -- SUBSTANCE ABUSE ASSESSMENT AND/OR TREATMENT

l,		, whose	birthdate is		, and whose
	(Name of client)			(Birthdate)	
Social	Security Number is(Social Security Num	, here	eby authorize:		
T	he Department of Human Services a	•			
,,	To Department of Framen Gervices		ervice program o	or agency name)	
		AN	<u>ID</u>		
7	The Department of Children and Far	nily Services	and/or		
to prov	vide between each other the following information (sed):	mation ( <i>Client ar</i>		e child welfare agenc must initial the app	
	Identifying information, including legal not birth and SSN	name, date 🗌	Informati interview	ion about attendand	e at assessment
	Information about substance abuse hist	tory		on of upcoming cou etc. to allow prepar	urt hearings, case ration of status reports
	Information about treatment attendance placement, and progress	е, 🗆		ion about parent-ch d during the treatme	
	Copy of client's portion of the Individual Service Plan and Social History	ized Client	history a Juvenile	nd treatment progre Court entities, inclu	n on substance abuse ess to the responsible uding Judge, State's and Public Defender
update to the inform met: 1 event,	erstand that this exchange of information as regarding my attendance at and progres extent that the disclosure agreed to has ation to be disclosed. If not previously revolvear from the date of this signature or 3 or condition ecified):	ss in treatment. s been acted or oked, this conser	I understand to n. I understand nt will terminate	hat I may revoke th d that I have the i e when any of the f	is consent at any time, excepting to inspect and copy the following conditions have been
applica	been explained to me that if I refuse to conable) or court entity cannot receive inform ling my family's case.		my progress t	that may affect the	
	Signature of Client			Date	
and I I	, 405/2-11 or 705 ILCS 405/2-27, am authori hereby consent to this limited disclosure u epresentative of the unemancipated minor,	zed to act on be inder the terms :	half of the minestated above.	or, The legal guardiar	n, appointed pursuant to 705 n or custodian or parent is the otherwise required by law.
Signat	ure of Parent, Guardian, or Authorized Represe	ntative		Date	
	Signature of Witness			Date	

NOTICE TO RECEIVING AGENCY OR PERSON: This information has been disclosed to you from records protected by Federal Confidentiality Rules (42 CFR Part 2). The federal rules prohibit further disclosure of this information unless further disclosure is expressly permitted by the written consent of the person to whom it pertains or as otherwise permitted by 42 CFR Part 2. A general authorization for the release of medical or other information is NOT sufficient for this purpose. The federal rules restrict any use of the information to criminally investigate or prosecute any alcohol or drug abuse patient.



# **CONSENT FOR RELEASE OF INFORMATION**

	I,			, hereby give consent to
	(Provider of Information)		(Addre	ess)
	to release information concerning		·	•
	to:			
		F INFORM	(Address)	
	Medical (specify):	(CIRCLE)		
	Mental Health (specify):			
	Education:			
	Social History/Assessment (specify):			
	Financial (specify):			
0.	Other (specify):			
1.	THE PURPOSE FOR REQUESTING THIS INFORM	MATION IS:		
2.	I UNDERSTAND THAT IF I REFUSE TO CONSEN	T, THE FOI	LOWING MAY HAPPEN: _	
	usly disclosed.	14		
3. <u> </u>	ate	Sigr	nature of Consenting Party	
5	ignature of Minor (Age 12-17)	16	ress of Consenting Party	
S	ignature of Minor (Age 12-17)	Add	ress of Consenting Party	
7. I,_ 4 c u	, the P 05/2-11 or 705 ILCS 405/2-27, am authorized to act on behalf onsent to this limited disclosure under the terms stated above nemancipated minor, pursuant to HIPAA, 45 CFR 164.502(g),	Parent, or the of the minor e. The legal unless other	e Legal Guardian or Custodian, guardian or custodian or paren wise required by law.	appointed pursuant to 705 ILC , and I hereb It is the legal representative of th
3. <u> </u>	ignature of Parent, Guardian, or Authorized Representative	_	Date	
9. <u> </u>	ignature of Witness	_		
ceivi	SCLOSURE CONSENT: The information to be disclosed is cong party cannot redisclose the information, with the exception parties to juvenile court proceedings as delineated in the Juv	of reports ar	nd other information that is requi	
	(if none other, en	ter "none oth	er").	
	Signature of Consenting Party		Date	
	Signature of Minor (Age 12-17)		Date.	

#### **INSTRUCTIONS FOR COMPLETING THE CFS 600-3**

- **Line 1:** Enter the name of the person giving consent.
- Line 2: Enter the name and address of the facility or person that is the custodian of the information requested. It may be necessary to prepare a consent form for each provider if there are multiple providers with medical, mental health or substance abuse records that need to be released.
- **Line 3:** Enter the name and date of birth of the person whose records or information will be released. Prepare a separate consent form for each person whose records are to be released.
- Line 4: Enter the name and address of the agency or person to which the information will be released. Do not use specific names to avoid problems in the event of case transfers, job changes, etc. If it will be necessary to share the information beyond DCFS, the private agency or contractor, the Redisclosure Consent section at the bottom of the form must be completed. Without consent for redisclosure it may be necessary to prepare additional consent forms to authorize redisclosure.
- Lines 5-10: Enter the specific type of information to be released. Include relevant years of treatment/services. The law prohibits blanket consents. The consent should cover all documents *relevant* to the purpose for which the information is requested. You do not need to know of the existence of a particular document to request it. There should be a correlation between the type of information requested and the reason(s) for the request entered on line five. For example, if the purpose for the request is to assess parenting capabilities, the information requested must relate to the individual's ability to function or to parent, which may include therapist's notes, reports or other mental health information.
- **Line 11:** Enter the reason for requesting the information. Frequently used reasons include:
  - casework planning;
  - provision of social services;
  - evaluation for purposes of service planning/placement/licensing decisions;
  - assessment of parenting capabilities;
  - to assess progress in treatment;
  - to assist in determining whether abuse or neglect occurred;
  - to assess safety risks or identify risk factors that could impair the child's safety;
  - to determine prognosis for change; and
  - to determine appropriate visitation.
- Line 12: Enter the consequences that will be imposed by the Department if the person refuses to consent. Such consequences may include:
  - worker may attempt to screen case into court;
  - worker may seek a court order for disclosure;
  - worker may recommend to the court that the child be removed;
  - worker may be unable to recommend expanded visitation to the court;
  - visitation may be denied or delayed;
  - reunification may be denied or delayed;
  - the Department will be unable to assess for provision of services;
  - the Department may weigh failure to consent in determining whether the parent is compliant with services or has completed tasks satisfactorily;
  - the Department may make adverse decisions concerning foster children in your care; or
  - any other valid consequence.

Workers may not suggest or imply adverse consequences to clients beyond those that the Department can actually impose. In addition, no adverse consequence would flow from failure to consent unless the information sought is reasonably needed by the Department in fulfillment of legitimate departmental functions (i.e., investigating abuse or neglect allegations, providing follow-up services, determining appropriate placement or permanency goal, supporting termination of parental rights or licensure).

- Line 13: Enter the date the consent form is signed. The consent will expire one year from the date signed.
- Line 14: After all sections of the form have been completed, have the appropriate person sign the form. If the records are for an adult, the adult should sign. If the records of a child (age 11 and under) are sought, the parent or guardian should sign. If the child is a ward, the Guardian of the Department should sign the form.
- Line 15: Children 12 years of age or older are required to sign the consent in addition to their parent or guardian when their mental health information and information regarding birth control services, pregnancy, treatment for sexually transmissible diseases or drug or alcohol abuse treatment is requested.

If a Department ward is age 18 or over and has not been declared incompetent by a court of law, only the ward may consent to release of his/her personal information.

- **Line 16:** Enter the address of the consenting party.
- Line 17 18: Enter the signature and relationship of the person giving consent to the person whose information is requested.
- Line 19: A witness who is familiar with the person giving consent must sign the consent form when mental health information is requested. The witness should be someone other than the worker.

Redisclosure Consent: This section must be completed when the information will be shared with persons outside of the Department or private agency or contractor named on line 4. For information referenced in line 15 of the instructions, the same procedures must be followed for redisclosure.